

## 2021 Infrastructure Survey Report



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## INTRODUCTION

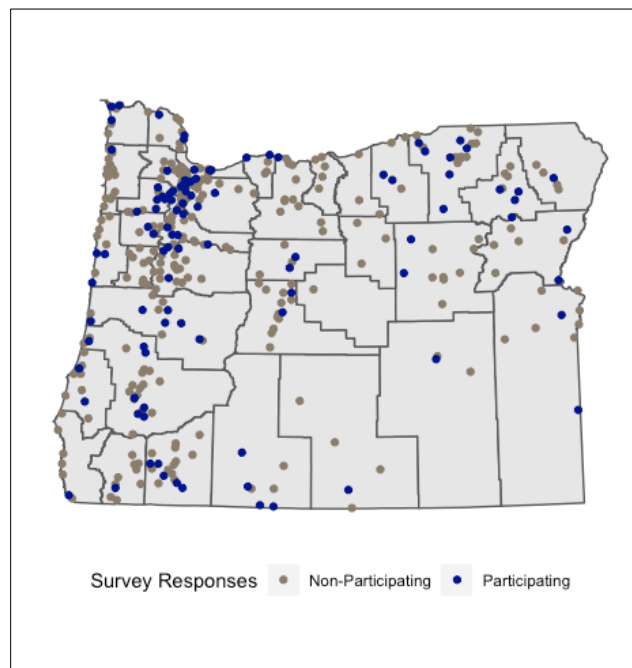
The League of Oregon Cities in early 2016 surveyed Oregon cities to gain a better understanding of cities' needs and challenges in water and wastewater system infrastructure. For the 120 cities that responded, the survey found a need for \$7.6 billion in total water and wastewater infrastructure funding over the next twenty years.

In 2020, the League contracted with the Center for Public Service to update the 2016 survey, and to include an analysis of needs in wastewater and stormwater systems in addition to drinking water systems. The survey was conducted in late 2020.

One hundred Oregon cities responded to the survey. The sample is fairly representative of Oregon cities, both in terms of size and geographically. Although fewer than half of all Oregon cities responded, many of the cities that did not respond are very small. The sample represents over half (56%) of the population that lives in Oregon's cities.

POPULATION RANGE	NUMBER, STATEWIDE	NUMBER, SAMPLE	PERCENTAGE, STATEWIDE	PERCENTAGE, SAMPLE
Under 10,000	191	76	79%	76%
Over 10,000	50	24	21%	24%
Total	241	100	100%	100%

This map shows the geographic distribution of the sample cities.



Responding cities are listed in Appendix A.

## WATER SYSTEMS (Drinking Water/Water Supply)

Almost all (91%) of the responding cities indicated they operate a municipal water utility, serving a total of 478,088 customers. Most customers are residential:

	Residential	Commercial	Industrial
Number of Customers	415,492	55,492	5,500
Percentage	87%	12%	1%

On average, the ratio of residents to residential water accounts is 3.7. This is higher than the average household size, probably due to multifamily buildings that have a single account. Depending on the city, apartments may be included in either residential, commercial, or industrial account classes.

### *Medium and Long-Range Costs*

Cities were asked to estimate future water system infrastructure costs using, where possible, existing planning and budgeting data sources. The majority of the responding cities (61%) have some form of medium range capital improvement plan (CIP), spanning a planning period of between five and ten years. Respondents were asked to enter the projected water system improvement cost for the remaining years of their CIP. Those that did not have a current CIP were asked to estimate the cost for the next five years. The total estimated medium-range cost for the responding cities is \$2.1 billion.

The majority of the cities (67%) reported they also had a long range water master plan or facilities plan (another 10% reported they had such a plan, but it was too out-of-date to be of much use). We used data provided by the respondents to calculate the average cost per year for the remaining years covered by the master plan, and then multiplied that result by 20 to arrive at a consistent 20-year total. Those cities that did not have a master plan provided a rough estimate of their anticipated costs over the next twenty years. This resulted in a total anticipated 20-year cost for water infrastructure of \$7.6 billion. The medium and long range costs are summarized in this table:

Water Costs	Medium-Range	Per Capita	Long Range	Per Capita	Per Customer
<10,000 pop.	\$206 million	\$1,986	\$0.4 billion	\$3,495	\$8,885
>10,000 pop.	\$1,914 million	\$1,438	\$1.6 billion	\$2,410	\$7,801
>10,000 exc. Ptd	\$879 million	\$1,311	N/A	N/A	
Total, Sample	\$2,120 million	\$1,478	\$2 billion	\$2,584	\$8,014
Extrapolated Statewide	\$4,365 million		\$7.6 billion		

### *Economies of Scale*

For labor-intensive services such as police and fire, cities typically experience a diseconomy of scale because pay rates often increase with organization size (this is why cities try to choose similar-size organizations for comparisons in labor negotiations). On the other hand, capital-intensive services such as water and wastewater see an economy of scale (e.g., trenching and pipe costs do not double when the pipe capacity doubles).

This seems to be confirmed through the survey data. On average, cities under 10,000 population account for a higher per-capita water infrastructure cost (\$3,495 for long range costs) than cities over 10,000 population (\$2,410). Because Portland is so much larger than any other city in Oregon, the per capita amounts for medium-range costs are also shown with Portland excluded. Portland did not submit 20-year costs, noting they are in the process of updating their long range plan.

### *Costs for All Oregon Cities, Extrapolated*

Using the per-capita survey results, an estimate was extrapolated for total costs faced by all Oregon cities. This amounts to over \$7.6 billion over a twenty-year period. This figure should be taken with a grain of salt: many of the cities' long range cost projections are rough estimates only (e.g., "at least \$30 million"), and extrapolation assumes that the non-responding cities face similar costs to the responding cities. Nevertheless, it is probably a good order-of-magnitude approximation.

### *Specific Water Project Costs*

Some infrastructure costs, such as pipe replacement and pump station upgrades, can be fairly consistent over time. Construction of water treatment plants and large reservoirs are relatively rare as well as expensive, and can account for much of the difference in future costs from city to city. The survey included questions on projected needs and costs for treatment plants, storage, and seismic upgrades.

Thirty-two, or roughly a third of the responding cities, anticipate building or upgrading a water treatment plant in the next twenty years at a median cost of \$4.3 million. A slightly larger number (36%) anticipate a need to build or expand water storage capacity at a median cost of \$2.1 million.

### *Seismic Upgrades*

Costs relating to seismic resilience are a relatively recent addition to water infrastructure plans due to increased awareness of the risk of a major Cascadia Subduction Zone earthquake. Cities were given a link to the State of Oregon's map of high hazard zones; cities within those zones are required to include a seismic risk assessment and mitigation plan as a component of their next water master plan update. 37 of the responding cities indicated they fell under this requirement, and of them 13 (35%) stated they had completed the assessment; 15 were not sure if they were in a high hazard zone.

Four cities noted some of the challenges of completing the seismic assessment and mitigation plan:

- *Trying to navigate Health Department rule in what to include in the plan.*
- *Developing an assessment methodology, developing GIS hazard layers from existing maps and bore hole logs, and hydraulic analysis of expected impacts from an earthquake and benefits of proposed mitigation.*
- *Identifying critical facilities, and having state or regional agencies help identify the risk.*

- *Identifying a realistic approach to recovering the water system after a catastrophic event. We identified \$176 million in pipe replacement costs to upgrade our distribution system to withstand a large seismic event. That doesn't count costs to make our large diameter transmission pipe resilient. That would be on the order of \$300 million.*

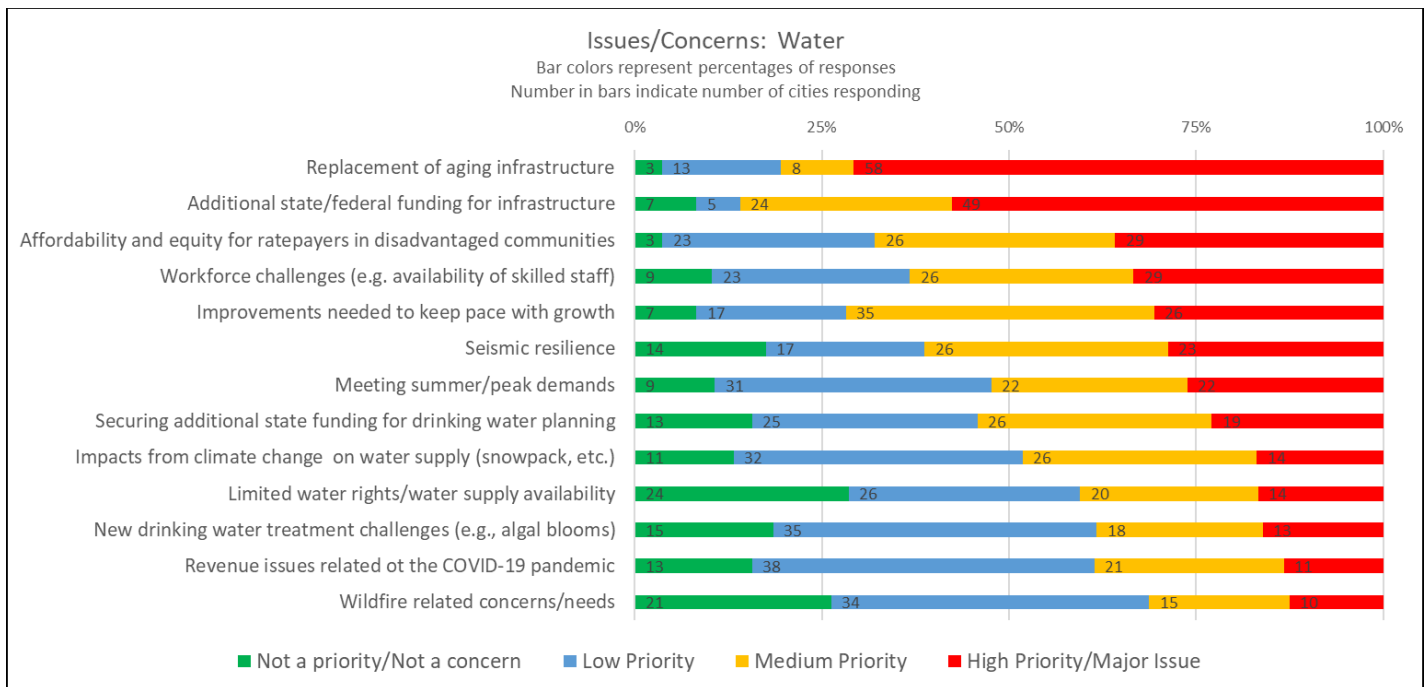
Cities that had *not* already completed a seismic assessment and mitigation plan were asked if they had an estimate for doing so. Only four cities responded to this question, with an average estimated cost for preparing the plan of over \$100,000, and an average per-capita cost of \$6.00.

Ten of the cities that had completed the seismic plan reported the estimated cost to address seismic issues. Note that those estimates are not necessarily reflected in overall long range facility plans: the cost of seismic hardening is so high that cities may include seismic resilience as systems are replaced or upgraded, but may not plan to fund seismic upgrades for facilities that do not otherwise need to be replaced.

	Water Treatment	Water Storage	Seismic Upgrades
Total, responding cities	\$937 million	\$239 million	\$1.6 billion
Median cost	\$4.3 million	\$2.1 million	\$11 million
Minimum cost	\$150,000	\$300,000	\$360,000
Maximum cost	\$820 million	\$83 million	\$979 million
Per-capita cost	\$1,124	\$408	\$1,989

### Issues and Priorities for Water Systems

The survey asked respondents to rate a variety of water system issues or concerns, choosing between “Not a priority/Not a concern,” “Low priority,” “Medium priority,” or “High priority/major issue.” The chart below indicates the rankings for each of the thirteen issues.



Replacement of aging infrastructure, and the need for additional state and federal funding for water infrastructure were rated as a “high priority/major issue” by a majority of the survey respondents. Ratepayer affordability and equity was also rated as a high priority. Almost three-quarters of the respondents rated “Improvements needed to keep pace with growth” as either a medium or high priority.

## WASTEWATER (Sewer) SYSTEMS

A majority of responding cities (71%) reported that they operate a wastewater utility (17% did not respond to the question). This is a smaller percentage than for a water utility, and it is more common for sewer collection and/or treatment to be provided by another city or a special district; 15% of those responding to the question indicated their city contracts with another agency for some or all of the wastewater service to their residents. The responding cities have a total of 480,000 wastewater customer accounts.

	Residential	Commercial	Industrial
Number of Customers	432,001	43,214	5,178
Percentage	90%	9%	1%

Medium range and long range wastewater infrastructure costs were reported and analyzed using the same process as for water improvements.

Wastewater Costs	Medium-Range	Per Capita	Long Range	Per Capita	Per Customer
<10,000 pop.	\$254,833,000	\$2,253	\$728,805,000	\$6,920	\$16,472
>10,000 pop.	\$2,774,752,000	\$1,971	\$6,912,902	\$5,263	\$11,204
>10,000 exc. Ptlld	\$774,752,000	\$1,036	\$1,912,902,000	\$2,928	\$4,427
Total, Sample	\$3,029,585,000	\$1,478	\$7,641,707,000	\$5,327	\$6,936
Extrapolated Statewide	\$5,879,910,000		\$15,786,980,000		

Numbers for cities over 10,000 population are shown with and without data from Portland. In this case, not only is Portland much larger than all other Oregon cities, it notes that it combines wastewater infrastructure costs with stormwater infrastructure costs.

As with water system costs, there appears to be economies of scale for wastewater systems: while the larger cities report larger overall costs, the per capita cost is less than that of smaller cities.

### *Wastewater Projects*

The main difference in wastewater infrastructure costs between cities is whether the city will need to build a new, or substantially upgrade an existing, wastewater treatment plant. Twenty-three of the responding cities reported that they anticipate needing to build or upgrade a treatment plant in the next twenty years, at a median cost of \$5.7 million with a range between \$891,000 and \$2.5 billion.

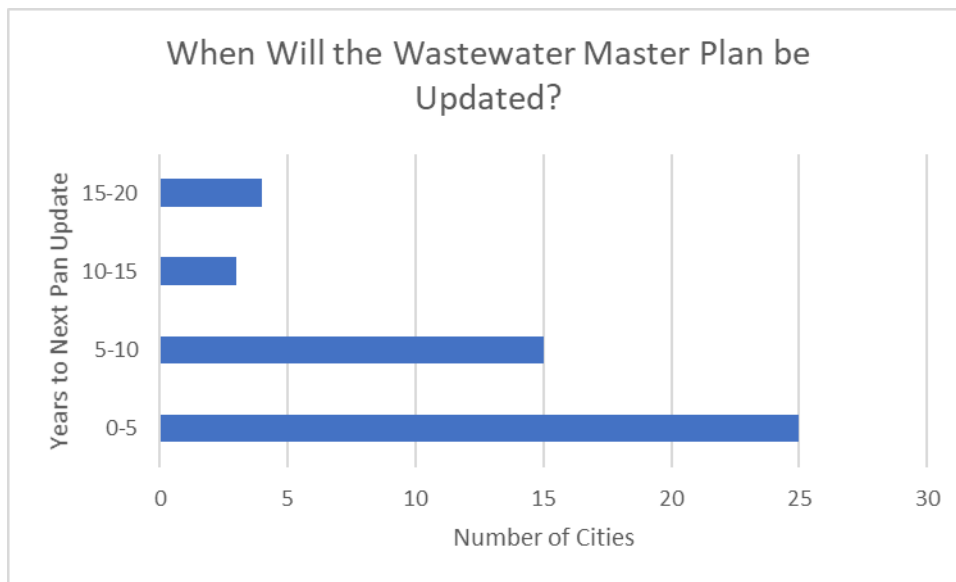


### *Combined Water and Sewer Infrastructure Costs*

Overall, cities reported a total long term (twenty years) combined cost for water and sewer infrastructure of \$9.7 billion. This equates to a per-capita cost of \$7,900 and a per-customer cost of just over \$15,000. Extrapolated to the population of all Oregon cities, the total anticipated cost for water and sewer infrastructure for all cities is over \$23 billion.

### *Anticipated Date for Updating the Wastewater Master Plan*

Cities were asked to estimate the date for the next update of the wastewater master plan. Two cities reported they were in the process of doing so. Of the other 47 that responded to this question, the majority anticipate completing the update in the next five years. The following chart shows the distribution of responses.



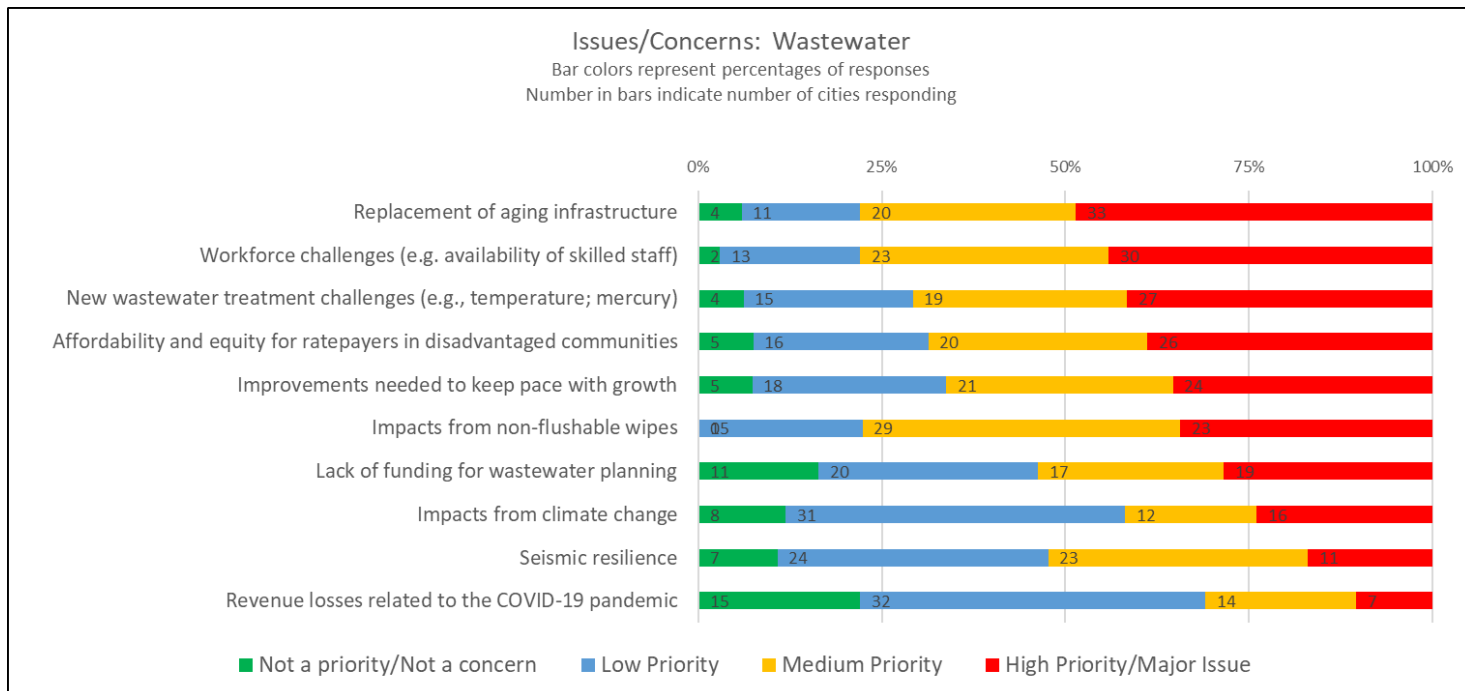
Some cities noted that the timing for the update depends on the availability of funds.

### *Septic Systems*

Most (88) of the cities responded to a question asking them to estimate the number of septic systems within the city limits. In general, there are few homes that are *not* on the municipal sewer system; only 6 cities (7% of those answering the question) reported more than 100 septic systems. Bend estimated 2,700 and Portland did not provide an estimate. Some small cities, however (for example, Merrill and Veneta) reported relatively high numbers.

### *Issues and Priorities for Wastewater Systems*

As with water issues, the survey asked respondents to rank the importance of issues and concerns affecting wastewater systems. The chart below summarizes the results.



As with water systems, replacement of aging infrastructure is the highest concern. The ability to hire skilled staff is also rated as a high priority. Over three-quarters of the cities identified the impacts of non-flushable wipes on both infrastructure and operations as either a medium or high priority.

## STORMWATER SYSTEMS

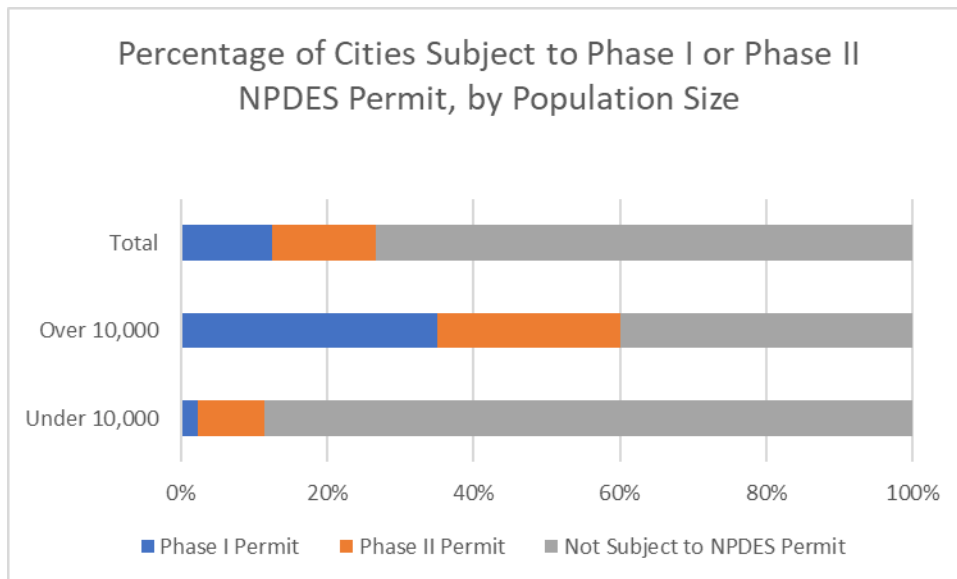
Overall, only 42% of the responding cities account for stormwater service as a separate utility; 49% stated stormwater costs are included in the street fund and 9% stated that stormwater collection and treatment is provided by another agency.

One of the reasons for a city to prepare a water or wastewater facilities plan is to provide a source of cost data for calculating systems development charges (SDCs). These charges are less common for stormwater, and far fewer cities prepare long range master plans for stormwater. For that reason, the survey asked for information on medium range (five to ten years) stormwater costs only. Those costs for the 31 cities that provided stormwater cost information total \$207 million and are broken down according to the following table:

Stormwater Costs	Medium Range Cost	Per Capita
<10,000 pop.	\$81 million	\$926
>10,000 pop.	\$127 million	\$238
All 31 reporting cities	\$207 million	\$334

Cities that operate a separate storm sewer system may be required to obtain from the Oregon Department of Environmental Quality an NPDES permit. Cities within an urban area of at least 100,000 population are subject to a “Phase I” permit and those in an urbanized area with an overall population less than 100,000 population are required to obtain a “Phase II” permit.

A majority (64) of the cities responded to a question on whether they were subject to a Phase I or Phase II NPDES permit. 17 of the cities, or 27% of those that answered the question, are subject to an NPDES permit. On the assumption that sampled cities that did not respond to the question are not subject to the permit requirement, 17% of all the cities responding to the survey are subject to an NPDES permit. The chart below shows the breakdown of permit requirements by population groups. Smaller rural cities are not subject to the requirement.



Twelve cities responded to a question asking about any challenges associated with the NPDES permit requirement. Most of these noted the expense incurred by the requirements. “Additional maintenance and inspection requirements per [the] permit require additional equipment and staffing to meet and puts additional burdens on smaller community ratepayers.” “Pendleton has over 70 outfalls to the Umatilla River and its tributaries. If treatment is regulatory requirement, this will be an expense that does not currently have any rates in place.” Portland: “We spend nearly \$220 million per year on compliance.” Bend: “Long term the challenge will continue to be funding for the development of a capital improvement fund dedicated to stormwater improvements.”

Organizational resources are also a challenge, even for a city of 53,000 population: “Maintaining staffing and training levels to ensure that we meet the provisions of the permit.”

Other challenges relate to a “one size fits all” regulatory environment. “The MS4 Phase 2 permit is a general permit applied to communities across a very broad geographic area, with little differentiation for local conditions, size of community, resources available for implementing the program, or new vs. existing registrants. It provides a very short timeline for new communities to develop, and find a way to fund, a brand new program.” “Our permit is held by Clean Water Services. It is not specific to our City

and sometimes contains requirements that we might not be held to if we had our own permit.” “...we are now all in settlement negotiations and will be stuck with the miserable permits DEQ has written for decades into the future.” “...overreach by State in implementing stormwater requirements at the local level.”

## TIDEGATES

Most Oregon cities face challenges in upgrading and maintaining water, wastewater, and storm water systems. Only a few cities have the added challenge of maintaining and operating tide gates. Of the responding cities, only six cities stated they owned tide gates. Three of them--North Bend, Toledo, and Warrenton—anticipated funding needs over the next ten years to repair or replace the tide gates, with costs ranging from \$30,000 to as much as \$960,000.

## COVID-19 IMPACTS AND RATEPAYER ASSISTANCE

Lost revenue related to COVID-19 is a pressing concern for cities in Oregon. 17 cities reported that they are experiencing drinking water revenue impacts, with 30 experiencing minimal impacts at the moment. 9 cities reported loss of revenue related to wastewater revenue, with 36 reporting that the current impact is present but minimal.

**Has your city experienced drinking water revenue impacts associated with COVID-19 due to reduced use of water consumption from commercial/industrial businesses that have closed or limited operations?**

No	38
Yes	17
Yes, but minimal	30
<b>N=</b>	<b>75</b>

**Has your city experienced wastewater revenue impacts associated with COVID-19 due to reduced use of service by commercial/industrial businesses that have closed or limited operations?**

No	27
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Yes	9
Yes, but minimal	36
<b>N=</b>	<b>72</b>

6 of the cities provided information related to utility revenue changes between 2019 and 2020. Of these, 5 cities reported revenue losses of 2%, 7%, 10% (2), and 11% from 2019. In other sections of the survey, cities indicated that lost revenue due to COVID-19 is a challenge.

Regarding wastewater, 4 cities provided revenue information. Aside from 1 city that did not experience a revenue change, cities reported a revenue loss of 9% (2) and 20% from 2019.

#### *COVID-19 Assistance*

Of the 86 respondents who answered a question related to low-income rate payer assistance for utilities, 51 indicated no program exists, whereas 35 had assistance in place. Regarding wastewater assistance, 30 respondents indicated that their utility assistance program also applied to wastewater payment assistance.

#### **Did your city have a low-income ratepayer assistance program for drinking water prior to COVID-19?**

No	51
Yes	35
<b>N=</b>	<b>86</b>

#### **Has your city instituted any wastewater ratepayer assistance programs in response to COVID-19?**

Not applicable; no new assistance program	42
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Yes, see answers to Water Utility ratepayer assistance 30

Yes; our city has a wastewater ratepayer assistance program separate from or different than a water assistance program 1

**N= 73**

These assistance programs existed prior to the COVID-19 pandemic. When asked if the existing programs are meeting needs related to the pandemic, 16 cities believe this program has been adequate to meet the need. 5 shared that this program is not adequate to meet the needs that have happened as a result of the COVID-19 pandemic. 9 respondents do not know, and 5 indicated that the need is greater than what the program provides.

**Is the low-income ratepayer assistance adequate to meet the need?**

No 5

We don't know 9

Yes 16

Yes, during normal times, but not now 5

**N= 35**

As cities continue to cope with the COVID-19 pandemic, there have been many techniques employed to help the community. The table below provides a snapshot of what cities have done related to utility assistance. Suspended shut-offs or assessment of late fees have been the most widely used methods. One respondent noted that shut-offs were reinstated after six months. Cities have also established new assistance funds or increased funds in already existing funds.

**What actions, if any, has your city taken to assist customers who have difficulty paying their utility bill due to COVID-19?**

Suspended shut-offs	32
Suspended assessment of late fees	27
Established a new assistance fund	11
Added money to an existing fund	11
Provided across-the-board credits or rate reductions	2
Written-off (excused) past-due amounts	2

Respondents shared methods they use that were not listed on the survey. Some have engaged in direct outreach to customers to develop payment plans. Others have engaged in facilitating donations from the community. Cities have provided funding to local social service agencies in an effort to assist residents with utility payment. Business assistance has also been prevalent. In one city, hotels are given discounts on their utilities. In another, a small business program was established to provide utility relief to over 500 businesses in the form of a one-time credit to their utility bill. Others have developed business assistance grants.

*Delayed Projects due to COVID-19*

The COVID-19 pandemic has influenced cities’ ability to move forward with projects related to infrastructure. In one instance, a city was delayed in obtaining materials. In other cases, state funding commitment was withdrawn as a result of a sale not occurring due to COVID-19.

**MESSAGES TO THE LEAGUE OF OREGON CITIES/LEGISLATIVE CONCERNS**

Cities were given the opportunity in open-ended questions to suggest the messages they’d like to send to the League of Oregon Cities related to water and wastewater issues. The following are summaries of the themes that arose during an analysis of these responses.

*Funding for Mandates*

Cities reported that mandates provide an economic burden. Respondents have suggested that mandates should be funded to ensure compliance.

*A Distinction Between City Size*

Respondents stated that there is a distinction between larger and smaller cities that must be considered. Smaller cities, respondents stated, lack the same capacity as larger cities to comply with

regulations. Further, smaller cities lack economic leverage and/or population size to be eligible for current grants and loans.

### *Regional Efforts*

Respondents expressed the desire to have water issues approached from a regional standpoint. Approaching it this way, they shared, would help in the sustainable use of water and would assist cities with lower population density share costs of developing infrastructure.

### *Financial Incentives, Grants, and Loans*

Many cities reported the need for funding to fulfill the need in their community, especially as capital expenses outpace inflation rates. Cities requested financial assistance in the form of grants and low-interest loans for much needed infrastructure updates. In particular, funding needs to be allocated to structures (e.g. dams, pipes) that are at risk of falling into disrepair or are not able to withstand seismic events.

Additionally, there is a great need for grant funding to recoup lost revenue related to COVID-19. Cities vary in economic need at the moment due to COVID-19, with residents, small businesses, and tourist-related businesses (e.g. hotels) being especially impacted. Therefore, flexibility in allowing the city to allocate funds is requested. Respondents who have received funding expressed that LOC provided support in helping them obtain grants or determine resources to help them meet the need.

### *Water Rights*

Respondents expressed that the city should be prioritized for water rights. Respondents expressed worry over how the tension between fish persistence and water rights for cities will be balanced.

### *Technical Assistance re: Conducting Studies*

Respondents shared that they would benefit from having guidance on how to complete seismic and water studies. Clear guidelines on what is required in the study was requested.

### *Wastewater Regulatory Compliance*

When asked about concerns related to wastewater, regulatory compliance and permitting fees were primary themes. Respondents expressed that directives from the Department of Environmental Quality (DEQ) has resulted in system upgrades that are time and cost intensive—even when a new system had recently been implemented.



## Appendix A – Responding Cities

Adams	Klamath Falls	Turner
Amity	La Grande	Ukiah
Ashland	Lafayette	Union
Astoria	Lake Oswego	Vale
Aumsville	Lakeview	Veneta
Bend	Lexington	Warrenton
Brookings	Lowell	Westfir
Brownsville	Madras	Willamina
Canby	Malin	Wilsonville
Canyonville	McMinnville	Winston
Cascade Locks	Merrill	Wood Village
Cave Junction	Millersburg	Yachats
Chiloquin	Milwaukie	Yamhill
Clatskanie	Molalla	Yoncalla
Columbia City	Monmouth	
Cornelius	Monument	
Cove	Mosier	
Creswell	Mt. Angel	
Culver	Myrtle Creek	
Dallas	Myrtle Point	
Dayton	Nehalem	
Dayville	Newberg	
Drain	Newport	
Dundee	North Bend	
Dunes City	North Powder	
Echo	Pendleton	
Enterprise	Pilot Rock	
Estacada	Portland	
Gates	Redmond	
Gearhart	Reedsport	
Gervais	Riddle	
Gold Hill	Rogue River	
Halfway	Saint Paul	
Helix	Salem	
Hermiston	Scio	
Hines	Sherwood	
Hood River	Springfield	
Hubbard	St. Helens	
Huntington	Talent	
Ione	Tigard	
Jacksonville	Toledo	
Jefferson	Troutdale	
Jordan Valley	Tualatin	

**APPENDIX B - Cities indicating an issue is a “high priority/major concern”**

**WATER**

**Securing additional state funding for drinking water planning (e.g. updating rate studies; master plans; etc.)**

Amity  
 Jacksonville  
 Echo  
 Yoncalla  
 Yachats  
 Tigard  
 Lexington  
 St. Paul  
 Toledo  
 Union  
 Lowell  
 Ukiah  
 Veneta  
 Sheridan  
 Rogue River  
 Adams  
 St. Helens  
 Brookings

**Securing additional state/federal funding for drinking water/water supply infrastructure improvements**

Amity  
 Jacksonville  
 Dunes City  
 Echo  
 Yoncalla  
 Willamina  
 Gold Hill  
 Warrenton  
 Yachats

Hermiston  
 Tualatin  
 Talent  
 Turner  
 Madras  
 Ashland  
 Lexington  
 St. Paul  
 Hubbard  
 Monmouth  
 Toledo  
 Astoria  
 Hood River  
 La Grande  
 Redmond  
 Sherwood  
 Lowell  
 Malin  
 Portland Water  
 Westfir  
 Veneta  
 La Grande  
 Dayville  
 Rogue River  
 Dundee  
 Vale  
 Cornelius  
 Adams  
 Lafayette  
 Mosier  
 Newport  
 Molalla  
 Canyonville  
 Bend  
 Brownsville  
 Estacada  
 St. Helens  
 Brookings

**Revenue losses related to the COVID-19 pandemic**

Warrenton  
 Talent  
 Scio  
 Tigard  
 St. Paul  
 Toledo  
 Portland Water  
 Milwaukie  
 Rogue River  
 Canyonville  
 St. Helens

**Seismic resilience for drinking water system**

Trillium  
 Amity  
 Jacksonville  
 City  
 Echo  
 McMinnville  
 Myrtle Creek  
 Willamina  
 Daniel  
 Gold Hill  
 Warrenton  
 Yachats  
 Hermiston  
 Tualatin  
 Talent  
 Madras  
 Pendleton  
 Ashland  
 Scio  
 Tigard  
 Tigard  
 Lexington  
 Hubbard  
 Monmouth  
 Toledo

Astoria  
Newberg  
Hood River  
La Grande  
Yamhill  
Redmond  
Union  
Lake Oswego  
Salem  
Lowell  
Portland Water  
La Grande  
Milwaukie  
Dayville  
Rogue River  
Hines  
Gearhart  
Vale  
Cornelius  
Adams  
Newport  
Reedsport  
Molalla  
Canyonville  
Klamath Falls  
Bend  
Wood Village  
Brownsville  
Estacada  
St. Helens  
Brookings  
Gresham

**Replacement of aging infrastructure**

Echo  
Warrenton  
Yachats  
Hermiston  
Tigard  
St. Paul  
Hubbard  
Monmouth

Millersburg  
Wilsonville  
Yamhill  
Redmond  
Lowell  
Veneta  
Dundee  
Gearhart  
Cornelius  
Adams  
Lafayette  
Newport  
Reedsport  
Canyonville  
Brownsville  
Estacada  
Brookings

**Improvements needed to keep pace with growth (increased capacity)**

Echo  
Warrenton  
Yachats  
Hermiston  
Tigard  
St. Paul  
Hubbard  
Monmouth  
Millersburg  
Wilsonville  
Yamhill  
Redmond  
Lowell  
Veneta  
Dundee  
Gearhart  
Cornelius  
Adams  
Lafayette  
Newport  
Reedsport  
Canyonville

Brownsville  
Estacada  
Brookings

**Limited water rights/water supply availability**

Echo  
Warrenton  
Yachats  
Tigard  
St. Paul  
Hubbard  
Monmouth  
Yamhill  
Westfir  
Rogue River  
Gearhart  
Newport  
Reedsport  
Brownsville

**Meeting summer/peak demands for water supply**

Dunes City  
Echo  
Yachats  
Tualatin  
Pendleton  
Ashland  
St. Paul  
Hubbard  
Monmouth  
La Grande  
Yamhill  
Redmond  
La Grande  
Rogue River  
Gearhart  
Newport  
Reedsport  
Bend

Brownsville  
Estacada

**New drinking water treatment challenges (harmful algal blooms; turbidity; wildfire related impacts to source water; other)**

Dunes City  
Willamina  
Warrenton  
Turner  
Ashland  
Tigard  
Monmouth  
Wilsonville  
Salem  
Portland Water  
Rogue River  
Newport  
Reedsport

**Wildfire related concerns/needs (post wildfire impacts to your water system, wildfire mitigation efforts, impacts to source water from wildfire)**

Jacksonville  
Gold Hill  
Tualatin  
Ashland  
Lowell  
Westfir  
Rogue River  
Newport  
Reedsport  
Bend

**Impacts from climate change on drinking water supply (snowpack/water supply/etc.)**

Echo  
Yachats  
Tualatin  
Pendleton  
Ashland  
Redmond  
Portland Water  
Westfir  
Sheridan  
Rogue River  
Mosier  
Newport  
Reedsport  
Bend

**Workforce challenges (e.g. availability of wastewater operators, other skilled professionals)**

Drain  
Halfway  
Daniel  
Dayton  
Yachats  
Hermiston  
Tualatin  
Pendleton  
Scio  
Tigard  
Clatskanie  
La Grande  
Millersburg  
Wilsonville  
Yamhill  
Redmond  
Union  
La Grande  
Milwaukie

Sheridan  
Dayville  
Rogue River  
Mosier  
Canyonville  
Wood Village  
St. Helens

**Concerns over ratepayer affordability and equity for ratepayers in disadvantaged communities**

Amity  
Drain  
Echo  
Talent  
Madras  
Ashland  
Scio  
Tigard  
Tigard  
Clatskanie  
Newberg  
Hood River  
Yamhill  
Redmond  
Union  
Malin  
Portland Water  
Westfir  
Milwaukie  
Sheridan  
Rogue River  
Mosier  
Canyonville  
Bend  
Cove  
Wood Village  
St. Helens  
Gresham

**WASTEWATER**

**Lack of funding for wastewater planning (e.g. updating rate studies, master plans, etc.)**

Amity  
Ashland  
Bend  
Brookings  
Echo  
Estacada  
Lowell  
Portland  
Reedsport  
Rogue River  
Sherwood  
St. Helens  
Toledo  
Tualatin  
Veneta  
Warrenton  
Willamina  
Yachats

**Impacts to wastewater infrastructure and operations from wipes (non-flushable wipes being flushed)**

Astoria  
Culver  
Dundee  
Echo  
Halfway  
La Grande  
Lafayette  
Madras  
Millersburg  
Monmouth  
Mt. Angel  
Newberg

Pendleton  
Portland  
Reedsport  
Rogue River  
St. Helens  
Toledo  
Ukiah  
Warrenton  
Wilsonville  
Winston  
Yachats

**Revenue losses related to the COVID-19 pandemic**

Amity  
Klamath Falls  
Portland  
Scio  
St. Helens  
Tigard  
Warrenton

**Seismic resilience for wastewater system**

Ashland  
Brookings  
Hood River  
Monmouth  
Newport  
Portland  
Reedsport  
Toledo  
Winston  
Wood Village  
Yachats

**Replacement of aging infrastructure**

Amity  
Ashland  
Bend

Brookings  
Brownsville  
Cascade Locks  
Culver  
Echo  
Estacada  
Gold Hill  
Hermiston  
Hood River  
Klamath Falls  
Lafayette  
Lowell  
Madras  
Molalla  
Monmouth  
Myrtle Creek  
Newberg  
Newport  
North Bend  
Portland  
Reedsport  
Salem  
Scio  
St. Helens  
Tigard  
Toledo  
Warrenton  
Winston  
Wood Village

**Improvements needed to keep pace with growth (increased capacity)**

Brookings  
Culver  
Echo  
Estacada  
Hermiston  
Hood River  
Lowell  
Madras  
Millersburg  
Molalla

Mt. Angel  
Newport  
Pendleton  
Redmond  
Reedsport  
Salem  
Scio  
Sherwood  
St. Helens  
Tigard  
Tualatin  
Veneta  
Warrenton  
Winston

**New wastewater treatment challenges (temperature; mercury; other)**

Amity  
Ashland  
Brownsville  
Clatskanie  
Culver  
Drain  
Estacada  
Gold Hill  
Klamath Falls  
La Grande  
Lafayette  
Lake Oswego  
Lowell  
Molalla  
Monmouth  
Mosier  
Myrtle Creek  
Newport  
Pendleton  
Portland  
Reedsport  
Rogue River  
St. Helens  
Union  
Warrenton

Wilsonville  
Winston

**Impacts from climate change (ability to meet capacity and regulatory requirements)**

Ashland  
Clatskanie  
Estacada  
Gold Hill  
Lafayette  
Lake Oswego  
Newport  
Pendleton  
Portland  
Reedsport  
Rogue River  
Sherwood  
St. Helens  
Ukiah  
Westfir  
Winston

**Workforce challenges (e.g. availability of wastewater operators, other skilled professionals)**

Brookings  
Clatskanie  
Creswell  
Culver  
Dayville  
Drain  
Dundee  
Halfway  
Hermiston  
Huntington  
La Grande  
Mosier  
Mt. Angel  
Myrtle Creek

Newport  
Pendleton  
Portland  
Redmond  
Reedsport  
Rogue River  
St. Helens  
Tigard  
Toledo  
Ukiah  
Vale  
Wilsonville  
Winston  
Wood Village  
Yachats  
Yamhill

**Concerns over ratepayer affordability and equity for ratepayers in disadvantaged communities**

Amity  
Ashland  
Bend  
Brookings  
Clatskanie  
Echo  
Hood River  
Klamath Falls  
Madras  
Malin  
Molalla  
Mosier  
Mt. Angel  
Newberg  
Portland  
Redmond  
Reedsport  
Rogue River  
Scio  
St. Helens  
Tigard  
Ukiah

Westfir  
Wood Village  
Yachats

## **Appendix C – Survey Instrument**